

***Listeria monocytogenes* - surveillance and interventions**

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[Annual Report on Zoonoses in Denmark 2024](#)

5. Will new EU regulation on *Listeria monocytogenes* in ready-to-eat foods contribute to the prevention of listeriosis? [Hansen and Dalgaard \(2025\)](#)

Outline

- *Listeria monocytogenes* and listeriosis
 - surveillance, challenges and options
- New EU regulation from 1/7-2026
- Interventions – with focus on aquatic food
- Conclusions
- Perspectives 1-3

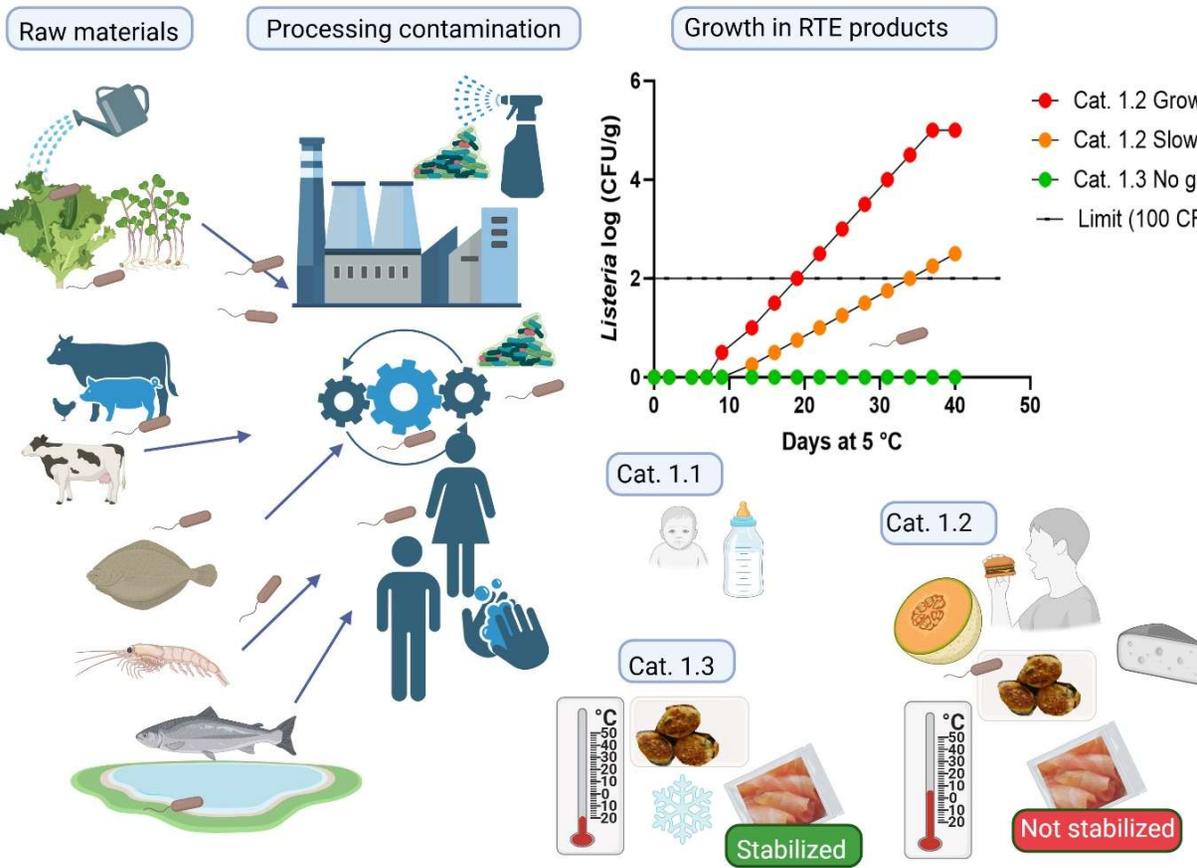
Listeria and listeriosis – surveillance and challenges

Region	Rates of listeriosis (cases per 100,000 population/year)					
	2020-2024	2020	2021	2022	2023	2024
Denmark, Finland, Iceland, Sweden	1.1	1.1	1.2	1.1	1.1	1.2
Norway	0.6	0.7	0.4	0.6	0.7	0.5
EU	0.6	0.4	0.5	0.6	0.7	0.7

- 284 cases of listeriosis/year in the Nordic countries
- ~15% mortality
- Aquatic ready-to-eat (RTE) foods are very much involved e.g. smoked and Gravad fish
- The rate of listeriosis is increasing within EU → New regulation from 1/7-2026
- Major changes are needed for Nordic countries to obtain high food safety with respect to *Listeria monocytogenes*

The European Union One Health 2024 Zoonoses Report (EFSA, 2025)

Listeria monocytogenes – challenges and options



- *L. monocytogenes* is present in the environment and low concentrations may occur in some aquatic food raw materials
- *L. monocytogenes* is difficult to remove from processing equipment
- Growth of *L. monocytogenes* in aquatic food, to more than 100 CFU/g (2 log CFU/g), is critical for listeriosis
- EU regulation separate stabilized (Cat. 1.3) and non-stabilized (Cat. 1.2) RTE foods
- *L. monocytogenes* has been extensively studied → We have options to manage survival and growth in aquatic food products

New EU regulation (EU 2895/2024) – changes to category 1.2 from 1/7-2026

EU Regulation	Limits (in 5 samples) ^a	When	Scope of application
OLD: EC 2073/2005			
	100 CFU/g ^b	Products placed on the market during their shelf-life	Apply if FBO ^d can demonstrate to the CA ^e that 100 CFU/g will not be reached during the shelf-life of the product
	Not detected in 25 g ^c	When leaving the control of the food business operator, who has produced it	Apply if FBO cannot demonstrate to the CA that 100 CFU/g will not be reached during the shelf-life of the product
NEW: EU 2895/2024			
	100 CFU/g ^b	Products placed on the market during their shelf-life	Apply if FBO can demonstrate to the CA that 100 CFU/g will not be reached during the shelf-life of the product
	Not detected in 25 g ^c	Products placed on the market during their shelf-life	Apply if FBO cannot demonstrate to the CA that 100 CFU/g will not be reached during the shelf-life of the product

Notes: a – n = 5, c = 0, for 100 CFU/g limit m=M=100; b - Analytical method EN/ISO11290-2; c - Analytical method EN/ISO 11290-1; d - FBO is the food business operator (entity responsible for ensuring that food law requirements are met), e - CA is the competent authority.

New EU regulation → increased focus on:

- **Hygiene and inactivation of *L. monocytogenes* in RTE foods**
- **Safe shelf-life (time to 100 CFU/g) and stabilization of RTE foods to prevent growth of *L. monocytogenes***

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Cold-smoked and Gravad fish

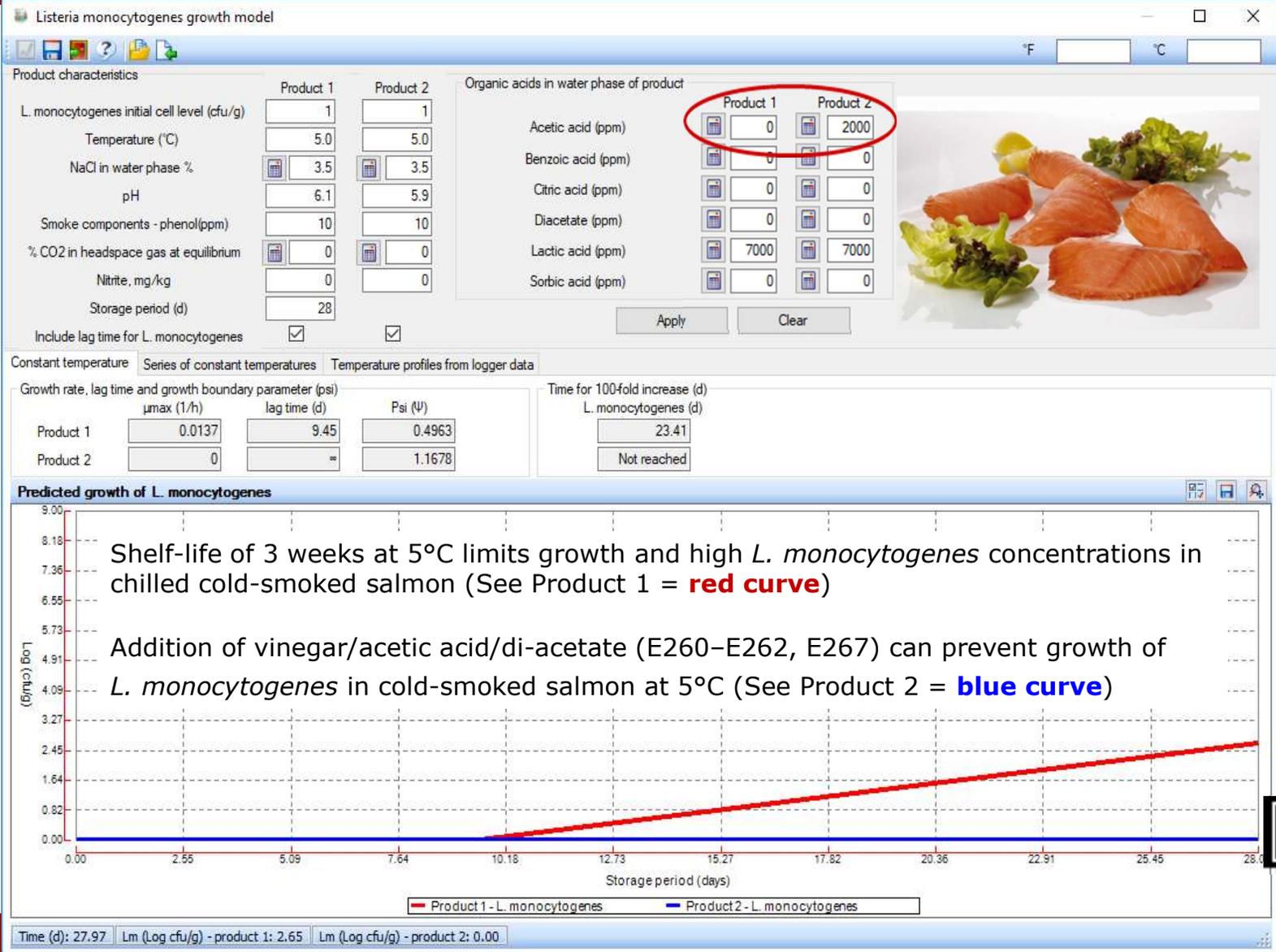


Challenges

- These aquatic foods have for more than 30 years caused numerous outbreaks of listeriosis
- *L. monocytogenes* can be present in fish raw material (low concentration)
- Products can be contaminated during processing - particularly during slicing

Processing and distribution

- Cold-smoking or marination do not inactivate *L. monocytogenes*
- Products are often distributed in vacuum- or modified atmosphere packing (MAP) with storage time of 4 weeks (or more) at 5°C



Cold-smoked and Gravad fish

Different interventions

- Prevent growth using recipe to **stabilize product** e.g. with vinegar/acetic acid/di-acetate (E260–E262, E267)
 - Used by Royal Greenland for > 12 years without recalls
- Limit growth using a **safe shelf-life of < 3 weeks at 5°C**
- Frozen distribution (Cat. 1.3) with short chilled shelf-life (max. 4 days) after thawing
- Protective cultures/lactic acid bacteria (LAB) can limit growth of *L. monocytogenes*
 - Typically to 1-2 log increases in cell concentrations
 - Requires high concentrations of LAB strains – selected not to spoil the product
- Bacteriophages can inactivate *L. monocytogenes*
 - Typically with ~2 log reductions
 - Not an approved treatment within EU



Fish cakes/patties

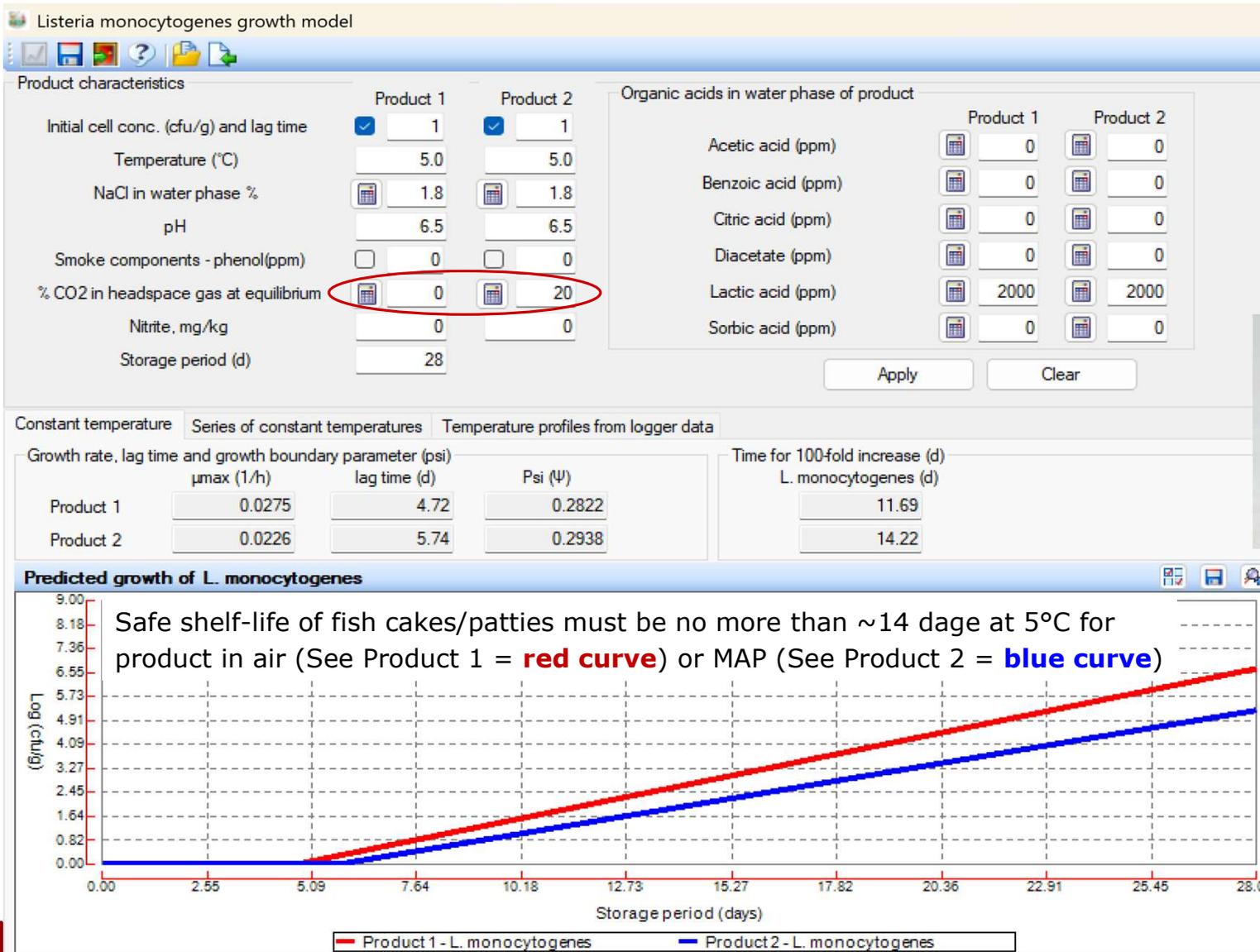


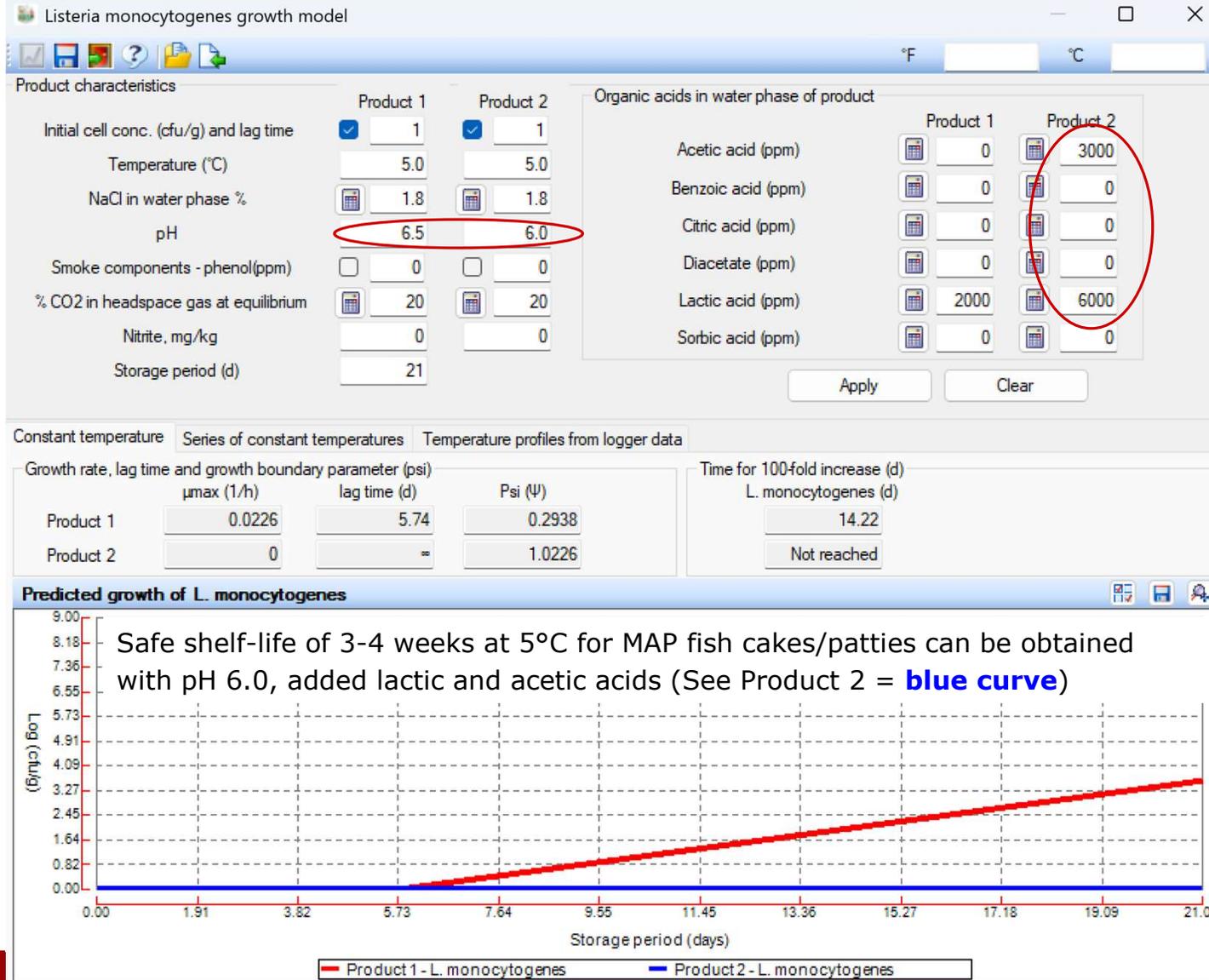
Challenges

- Fish cakes/patties caused listeriosis outbreaks in 2022 and 2024 in Denmark

Processing and distribution

- Correct pan-frying of fish cakes/patties inactivates *L. monocytogenes*
- Products are distributed in air with storage times of a few days or in MAP with with declared/labelled shelf-life of up to 30-35 days at 5°C





<http://fssp.food.dtu.dk>



Fish cakes/patties



Different interventions

- Declared shelf-life of ~14 days at 5°C
- Frozen distribution (Cat. 1.3) with short shelf-life after thawing
- Reduce/prevent growth using recipe with lowered pH, added lactic acid and added vinegar/acetic acid/di-acetate together with shelf-life of 3-4 weeks at 5°C

Labelling

- It is not effective to indicate on the label of pre-fried products that they must be heated prior to consumption

Listeria monocytogenes - surveillance and interventions

Conclusions

- Prevalence of listeriosis in Denmark, Finland, Iceland and Sweden is twice the EU average
 - New interventions are needed to improve this situation
- Hygiene cannot be used alone but must be used in combination with effective interventions to manage occurrence and growth of *L. monocytogenes*
- Very substantial knowledge about *L. monocytogenes* is available and several types of interventions can be used to manage its occurrence and growth
- Processors (FBOs) can choose different interventions for high-risk products
 - It is not an option to avoid interventions for these products

Perspective 1 – Expanded focus for outbreak investigations

- Whole genome sequencing (WGS) is an important tool for listeriosis investigations and essential to (i) identify responsible products and FBOs, (ii) enable targeted recalls and (iii) limit the extent of an ongoing outbreak
 - This does not prevent future listeriosis outbreaks/cases for the same type of product (e.g. Smoked and Gravad fish, Fish cakes/patties, ...)
- Related to listeriosis outbreaks and *Listeria* surveillance, potential growth in products can be predicted based on measured product characteristics and storage conditions
 - Product preservation and/or safe shelf-life can then be changed to avoid unacceptable growth
- In the future both WGS and predictive models/software should be used to understand and prevent outbreaks/cases of listeriosis

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Perspective 2 - Labelling

- Current labelling (e.g. 'E260' or 'Protective culture') does not allow consumers (or even experts) to determine if *L. monocytogenes* can grow or not in RTE aquatic products
- To allow e.g. elderly consumers to select stabilized RTE foods we suggest a voluntary label that can be used when an FBO has documented efficient preservation of a product to prevent growth of *L. monocytogenes*



- When shopping, this will allow elderly consumers select RTE aquatic foods and obtain the associated health benefits without an accompanying risk of listeriosis.

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Perspective 3 – Improved predictive models/software

- FSSP v. 5 available from fssp.food.dtu.dk in March 2026
- *L. monocytogenes* models applicable at low pH (pH > 4.6)
- *L. monocytogenes* models for dynamic temp., pH and lactic acid
- *L. monocytogenes* models for seafood, meat and dairy products
- Improved guidance for correct application of models
- **One-day workshops for interested FSSP users in different countries**

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